

## Message Text

PAGE 01 NATO 04961 121931Z

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 USIE-00 SSO-00 NSCE-00 INRE-00

CIAE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 ACDA-05 TRSE-00 SAJ-01 SAM-01 CU-02

OMB-01 IO-10 /073 W

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O 121810Z SEP 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3515

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY BON IMMEDIATE

AMEMBASSY OTTAWA IMMEDIAT

USCINCEUR IMMEDIATE

USLOSACLANT IMMEDIATE

USNMR SHAPE IMMEDIATE

C O N F I D E N T I A L USNATO 4961

E.O. 11652: GDS

TAGS: PFOR NATO CSCE PARM

SUBJECT: CSCE/CBMS; CANADIAN PARALLEL INVITATION TO OBSERVERS

"CERTAIN TREK"

REFS: A. USNATO 4888 DTG 091720Z SEP 75

B. B. USNATO 4842 DTG 051800Z SEP 75

SUMMARY. CANADIANS HAVE GIVEN US AND FRG DELS ADVANCE COPY OF "PARALLEL INVITAION" TO EXERCISE "CERTAIN TREK" WHICH "ASSOCIATES" CANADA WITH FRG SEPT 12 INVITATION. CANADIANS PLAN TO DELIVER THEIR INVITATIONS IN CSCE CAPITALS SEPT 16. FRGS INITIAL REACTION TO CANADIAN INITIATIVE IS REPORTEDLY NEGATIVE. WHILE WE SHARE VIEW THAT IT WOULD BE PREFERABLE FOR CANADIANS NOT TO EXTEND SEPARATE INVITATION, WE RECOMMEND FOLLOWING FRG LEAD. ACTION: GUIDANCE BY OOB SEPTEMBER 15. END SUMMARY.

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PAGE 02 NATO 04961 121931Z

1. CANADIAN POLADS REP (FOWELL) PROVIDED US AND FRG DELS SEPT 12 WITH TEXT OF "PARALLEL CANADIAN INVITATION TO OBSERVERS TO "CERTAIN TREK" PHASE OF "REFORGER 75". FOWELL SAID HIS AUTHORITIES DID NOT MENTION NATO CONSULTATIONS ON THIS SUBJECT IN THEIR INST-

RUCTIONS BUT WNATED US AND FRG TO HAVE ADVANCE WORD BECAUSE THEY ARE FELLOW PARTICIPANTS IN "CERTAIN TREK". CANADIAN PARALLEL INVITATION IS TO BE DELIVERED IN CSCE CAPITALS SEPT 16.

2. FOWELL STRESSED THAT, IN EXTENDING INVITATIONS, CANADIAN GOVERNMENT MERELY WISHED TO " ASSOCIATE ITSELF" WITH FRGS INVITATION AND THAT THIS DID NOT REPRESENT A SEPARATE CANADIAN INVITATION. FOWELL WAS OBVIOUSLY EMBARRASSED AT LAST MINUTE INSTRUCTIONS RE INVITATION TO CERTAIN TREK, HAVING SAID IN SPET 9 POLADS MEETING IT WAS HIGLY UNLIKELY CANADA WOULD ISSUE INVITATIONS (REF A). HE ATTRIBUTED DECISION TO ELEMENTS IN GOC WHO FAVOR IMAGE OF INDEPENDENT CANADIAN ACTION.

3. FRG DEL HAS INFORMED BONN OF CANADIAN INVITATION BY TELEPHONE AND MET UNFAVORABLE THERE. FRG REP ( CITRON) EXPECTS BONN TO TRY TO DUSSUADE CANADIANS FROM PROCEEDING ON GROUND THAT (A) SEPTEMBER 12 FRG INVITATION S WAS ALSO ON BEHALF OF US AND CANADA AND (B) A CANADIAN INVITATION ISSUED ON SEPT 16 WOULD BE SUPERFLOUS AND POTENTIALLY CONFUSING.

4. COMMENT: WE BELIEVE FRG POINTS ARE WELL TAKEN AND THAT CANADIAN INVITATION IS UNDESEREABLE. HOWEVER, SINCE THE BEGINNING OF ALLIED CONSULTATIONS ON IMPLEMENTATION OF OVSERVER CBMS, CANADIANS HAVE INCLINED TO WANT TO GO THEIR SEPARATE WAY IN EXTENDING INVITATIONS TO OBSERVERS. ALLIES HAVE OPPOSED THIS AND THOUGHT OTTAWA HAD BEEN CONVINCED THAT A SIMPLE CROSS-REFERENCE IN ITS NOTIFICATION WOULD HAVE SUFFICED. NOW THAT OTTAWA FINALLY SEEMS INTENT ON ISSUING A SEPARATE ENDORSEMENT OF THE BASIC FRG INVITATION, HOWEVER, WE BELIEVE IT WOULD BE PREFERABLE FOR US NOT TO TREAT THE ISSUE AS MAJOR, SINCE NO SERIOUS PRECEDENT WOULD BE SET. WE RECOMMEND, THEREFORE, THAT IN COMMENTING TO THE CANADIANS, WE FOLLOW FRG LEAD, SO FRG IS NOT ISOLATED; AND AT SAME TIME STATE US WOULD NOT PLAN TO ISSUE A SEPARATE PARALLEL INVITATION.

5. IN EXAMINING PROPOSED CANADIAN TEXT (SEE BELOW), WE NOTE  
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PAGE 03 NATO 04961 121931Z

THAT IT REFERS TO FRGS INVITATIONS "TO NOMINATE TWO MEMBERS FROM THE GOVERNMENT OF (...) EMBASSY IN BONN" AS OBSERVERS. LATEST FRG TEXT OF INVITATION WE HAVE (REF B, PARA 7) SPEAKS OF " ONE OR TWO MEMBERS " OF THE EMBASSY. WE ALSO THINK CANADIANS SHOULD BE ASKED TO CLARIFY WHO WILL PROVIDE "FURTHER DETAILS ON THE PROGRAM AND PROCEDURES" AS STATED IN LAST SENTENCE OF THEIR PROPOSED TEXT. END COMMENT.

6. ACTION REQUESTED: GUIDANCE BY OOB SEPTEMBER 15.

7. BEGIN TEXT OF CANADIAN PARALLEL INVITATION:

THE CANADIAN EMBASSY REFERS TO THE FINAL ACT OF THE CSCE,

ESPECIALLY THE DOCUMENT ON CBMS AND CERTAIN ASPECTS OF SECURITY  
AND DISARMAMENT, AND THE INVITATION EXTENDED BY THE GOVERNMENT  
OF THE FEDERAL REPUBLIC OF GERMANY ON SEPTEMBER 12, TO THE  
GOVERNMENT OF (....) TO NOMINATE TWO MEMBERS FROM THE  
GOVERNMENT OF (....) EMBASSY IN BONN, TO ACT AS OBSERVERS  
TO A MANEUVER ENTITLED "CERTAIN TREK", NOTIFICATION OF WHICH  
WAS PROVIDED TO THE GOVERNMENT OF (....) ON SEPTEMBER 10.  
CANADIAN FORCES WILL PARTICIPATE IN THIS MANEUVER. THE  
CANADIAN GOVERNMENT THEREFORE WISHES TO ASSOCIATE ITSELF  
WITH THIS INVITATION EXTENDED BY THE GOVERNMENT OF TH  
FEDERAL REPUBLIC OF GERMANY. FURTHER DETAILS ON THE  
PROGRAMME AND PROCEDURES WILL BE PROVIDED AT AN APPROPRIATE DATE.

END TEXT. STREATOR

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<< END OF DOCUMENT >>

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